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Approved For Release 2003/10/29 : CIA-RDP80B01676R001000090008-6

INTERNATIONAL COOPERATION ADMINISTRATION

OFFICE OF THE DIRECTOR

Washington 25, D. C.

State Department review
completed

JAN 30 1969

The Honorable Allen W. Dulles
Director
Central Intelligence Agency
Washington 25, D. C.

Dear Allen:

Thank you for your letter of January 7, concerning the Overseas Internal Security Program (OISP).

We seem to be in substantial agreement.

We visualize OISP as one element of the ICA program of assistance in civil police administration, the whole of which is funded and administered under the Mutual Security Act and therefore must be directed to further the purpose of that Act -- the promotion of economic development and of economic and political stability.

With specific reference to the OISP, it would seem that the requirements we are endeavoring to meet are:

- a. An investigative service of highly trained police officers skilled in identifying subversive activities, and
- b. An appropriately sized supporting force of well trained police to control riots, strikes, and civil disorders and to carry out arrests which will set a proper judicial process into operation so far as the individual is concerned.

To meet these requirements, we will provide advice and training on all aspects of police administration, counter-intelligence techniques and judicial processes.

We will also provide necessary communications, transport and laboratory equipment, and a reasonable initial supply of such weapons as are normally associated with civil police activities.

(EXECUTIVE SECRET) FILE

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We will emphasize in our training the nontechnical side of the work by placing stress on the philosophy of protecting the rights of the individual as a part of the police and judicial process. Experts from the appropriate government agency will be assigned to this part of the training.

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We believe it has proven unrealistic to assume that a program of the size and scope of the OISP can be expected to make substantial reductions in, or be a substitute for, U.S. military assistance programs. However, OISP may assist in promoting conditions which may ultimately contribute to economies in military assistance by relieving military forces of some internal security functions. The OISP may also serve as an alternative to furnishing U.S. military assistance for creating new or additional military forces in newly sovereign and less developed countries.

With all of this, however, I believe we should recognize as a basic principle that the objectives and functions of the OISP and the military forces are different and should be kept from being intermingled. We should not, therefore, expect one to take up the duties of the other except in those cases where, because of expediency, one has had to assume temporarily the duties of the other.

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I think it well to note here that we are planning to review the adequacy of the judicial process in those countries where we are associated with training in civil police administration, and that in the future this will be done concurrently in the initial survey preparatory to commencing any new program. Also, that the authority to make a commitment for an undertaking in civil police work lies in ICA to the extent that ICA funds are to be employed, but that such commitments will only be made after the recommendations resulting from the surveys have been submitted for interagency review.

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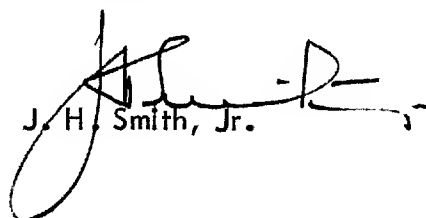
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The Honorable Allen W. Dulles

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We will express the above as our views on the future of this program in the forthcoming review thereof by the OCB, keeping the door open for any modifications which may be suggested by the other agencies involved.

Sincerely yours,


J. H. Smith, Jr.

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ILLEGIB

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7 JAN 1958

The Honorable J. H. Smith, Jr.
Director
International Cooperation Administration
Washington, D. C.

Dear Jim:

In reference to your memorandum of November 28 and our telephone conversation on December 3 regarding the Overseas Internal Security Program (OISP), it occurred to me that the following points might be helpful to you as a reflection of our thinking in connection with the forthcoming review of certain aspects of this program in the OCB, as directed by the NSC.

The concept of providing U. S. support to Free World internal security forces to enable them to combat Communist subversion predates NSC Action 1290-2 which first established this activity as a coordinated interagency program.

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It has been CIA's experience that countering Communist subversion requires both an investigative service of highly trained police officers skilled in identifying subversive organizations and individuals, and, in addition, a larger supporting force of well-trained police to carry out arrests and control militant Communist activities such as riots, strikes, and civil disorders. In some cases, constabulary or special riot control elements are essential to provide the police with the strength necessary to combat these militant Communist activities. The OISP has, therefore, attempted to strengthen the capabilities of foreign internal security forces through providing advice and training in all aspects of police administration and in the counterintelligence techniques required to neutralize clandestine subversive activities.

ILLEGIB

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ILLEGIB

I believe that new programs should usually be undertaken only after a technical survey has been completed and an inter-agency review of the findings has been made. This, I understand, has been the practice in most cases. I also believe that the mere provision of equipment is not the answer to most of the problems, and the provision of equipment without technical advice might even be counterproductive to progress. I am, however, convinced that our program should be designed to assist those forces to counter all aspects of Communist subversion, including the wherewithal in terms of necessary equipment and facilities if such additional support is required.

From CIA's point of view, it is felt that a well-balanced program along the lines of the OIEP's current implementation has a great potential value for creating internal security forces capable of checking Communist penetration into Free World governments and disruption of the political scene through civil disorders. I feel that the OIEP has made encouraging progress to date in view of the short length of time a large number of the country programs have been in operation and the low level of development and sophistication of the internal security forces concerned.

I do not believe that we can expect the OIEP to bring about any substantial reduction in the demands levied on the U. S. for aid to foreign military forces. However, if internal security and police forces are adequate to maintain order, this fact should eventually have some bearing upon our military assistance program since these forces may help to relieve military forces of internal security functions which, in many cases, they are now trying to perform.

We should be careful in planning the scope of aid to police forces not to develop organizations which might be used to promote rivalry with the armed forces of the country concerned, as was the case in Thailand, or to create power complexes that would use these forces for political purposes. We must recognize, however, that when a political leader finds himself in a tight situation, he will undoubtedly turn any such police organization against his political rivals, if he finds it convenient to do so, as has been demonstrated. [redacted]

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In regard to the detailed points raised in your memorandum, it is my feeling that the representatives of the interested agencies, who have a close established working relationship at the technical level, can resolve most of the problems in the various country programs by applying the policy guidance laid down in the existing OCB Country Operations Plans. Other matters can be dealt with as necessary in the OCB.

25X1

Sincerely,

SIGNED

Allen W. Dulles
Director

Prepare
DDP/CI: [redacted]

Dec. 58

ext. 3783

SIGNATURE RECOMMENDED:

Distribution:
O&I - Addressee

1 - Signer

1 - DDCI

1 - DDC

1 - DDI

1 - DDP

1 - AG/ [redacted] (holdback)

1 - BA/OCB

[redacted]
Acting Chief, CI Staff

[redacted]
Acting Deputy Director (Plans)

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20/1

MEMORANDUM FOR: Director of Central Intelligence

VIA : Acting Deputy Director (Plans)

SUBJECT : Developments Affecting the Overseas Internal Security Program (OISP)

REFERENCES : a) Memorandum Director, ICA to DCI,
28 November 1958
subject: The OISP Program

b) Memorandum C/GI to DCI, 15 October 1958,
subject: Developments Affecting the OISP

c) Memorandum C/GI to DCI, 20 October 1958,
subject: Approach by James Smith, Director,
ICA, for Discussion of [REDACTED]
OISP

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1. Paragraph 3 of this memorandum recommends your signature of the attached letter to the Director, ICA.

2. You will recall that following upon your discussion of the OISP with the Director, ICA at the OCB luncheon on 22 October it was your suggestion that a letter be forwarded to Mr. Smith outlining CIA's views concerning this program. In view of Mr. Smith's absence from the country, a letter which had been prepared was not forwarded at that time. More recent developments have included Mr. Smith's memorandum to you of 28 November, your conversation with him regarding this program on 3 December, and consideration of the OISP by the NSC on that date in connection with the status report on Mutual Security Program.

3. Taking into account these recent developments, it is considered that it will be extremely useful, from CIA's point of view, to have Mr. Smith informed in writing of our general views concerning the OISP prior to a review of the program in the OCB. This will serve to clarify CIA's position with the working level

in ICA and remove any existing misunderstandings as to our feelings regarding the scope and nature of the program. It is, therefore, recommended that the attached letter, presenting our general views on the program, and making specific reference to Mr. Smith's recent memorandum, be forwarded as a follow-up to your recent conversation with him on 3 December.

[Redacted]
Acting Chief, Central Intelligence Staff

25X1

Attachment

cc: DDCI

CONCUR:

/s/ Acting Deputy Director (Plans)

Distribution:

O&I - Addressee

1 - DDI

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1 - BA/OCB

1 - CCI

1 - CI/PD

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25X1

Prepared by: CI Staff/[Redacted]:ab/5 Dec. 58
ext. 3783

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